

Message Text

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ACTION OES-07

INFO OCT-01 NEA-10 ISO-00 L-03 NRC-05 FEA-01 USIE-00
INRE-00 ERDA-05 AID-05 CEA-01 CIAE-00 COME-00
EPG-02 DODE-00 EB-07 FPC-01 H-01 INR-07 INT-05
NSAE-00 NSC-05 OMB-01 PM-04 SP-02 SS-15 STR-04
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FM AMCONSUL BOMBAY
TO SECSTATE WASHDC NIACT IMMEDIATE 7423
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FOR DENNIS KUX NEA/INS

E.O. 11652 N/A
TAGS: TECH, ENGR, IN
SUBJ: TARAPUR LICENSE

REF: STATE 154148

THERE FOLLOWS A STATEMENT BY J.C. SHAH, DATED JULY 4, 1977,
RESPONDING TO REQUEST IN PARA 4 FOR IAEC VIEES ON CON-
SEQUENCES OF A DELAY OF A FEW WEEKS OR EVEN MONTHS IN
LIFTING OF COURT ORDER STAYING SHIPMENT OF XSNM-845.

QUOTE. THE VULNERABILITY OF TAPS AND NFC OPERATIONS TO
DELAYS STEMMING FROM DELAYED SUPPLY OF ENRICHED URANIUM
FROM U.S. HAS BEEN EXPLAINED AT LENGTH IN VARIOUS COMMU-
NICATIONS TO U.S. AUTHORITIES AND TO THEIR REPRESENTATIVES
PERSONALLY ON NUMEROUS OCCASIONS. THE LATEST ACTION OF THE
INTERVENORS HAS ALREADY CAUSED SUFFICIENT CONCERN TO EVOKE
URGENT AND ANXIOUS QUESTIONS IN OUR PARLIAMENT.

THE UNCERTAINTIES TO WHICH SUPPLY OF FUEL TO TAPS
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HAS BEEN SUBJECTED HAVE ALREADY CHANGED THE EMPHASIS IN
FUEL CYCLE PLANNING FROM ONE OF OPTIMIZING BURN-UPS AND
THE STATION CAPACITY FACTOR TO ONE THAT KEEPS THE STATION
OPERATIONAL LONGEST, WITH REDUCED OUTPUTS AND/OR SHORTER
CYCLES. FOR INSTANCE, FOR UNIT 1, NOT ONLY WAS THE OUTPUT
REDUCED TO 60-65 PERCENT OF RATED TO PERMIT AN EXTRA MONTH OF
OPERATION BEFORE SHUTDOWN FOR REFUELING THIS FEBRUARY,

BUT ONLY 60 BUNDLES WERE REPLACED INSTEAD OF THE 85 OR SO ANTICIPATED IN THE SCHEDULE ATTACHED TO THE LAST/ KIEFER REPORT. THIS ARRANGEMENT WAS SELECTED AFTER EVALUATING AS MANY AS 17 REFUELING ALTERNATIVES.

ANOTHER STRATEGY PRESENTLY UNDER ACTIVE CONSIDERATION, WHICH MAY HAVE TO BE IMPLEMENTED IF THE FUEL SUPPLIES ARE DELAYED, IS THE REDUCTION IN PUTPUTS OF EITHER OR BOTH UNITS BY UP TO 30 PERCENT.

OPERATIONAL ADJUSTMENTS OF THIS NATURE SERIOUSLY RESTRICT AN ABILITY TO COORDINATE TAPS OUTAGE SCHEDULES WITH THOSE OF THE OTHER STATIONS IN THE WESTERN REGION. FOR INSTANCE, BY REDUCING THE DESIGNED OPERATING CYCLE LENGTH ON RECENTLY REFUELLED UNIT 1, WE CANNOT COINCIDE ITS NEXT OUTAGE WITH THE SEASONAL LOAD DROP IN THE 1978 MONSOON WITHOUT RESTORTING TO REDUCED OUTPUT IN THE MEANWHILE.

ANOTHER UNDERSIABLE CONSEQUENCE OF DELAY IN SUPPLY AS FAR AS TARAPUR IS CONCERNED WOULD BE THAT WE WILL BE COMPELLED TO UNDERTAKE THE NEXT TWO REFUELLINGS WITH INADQUATE FUEL BUNDLES IN HAND. IT WOULD BE RECALLED THAT IN CONSULTATION WITH DR. LAST AND MR. KIEFER, A NUMBER OF 170 BUNDLES WAS DERIVED FOR THIS PURPOSE.

WHILE DIRECT OPERATIONAL AND ECONOMIC PENALTIES WHICH TAPS WILL HAVE TO BEAR FROM DELAYS IN THE SUPPLY OF FUEL ARE BAD ENOUGH, ITS CONSEQUENCES THROUGH REDUCED AVAILABILITY OF ENERGY TO THE WESTERN REGION ARE MUCH WORSE. A REFERENCE TO THIS HAS BEEN MADE IN THE LAST-LIMITED OFFICIAL USE

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KIEFER REPORT AND ITS IMPORTANCE CANNOT BE OVER-EMPHASIZED.

THE NUCLEAR FUEL COMPLES HAS ALREADY STARTED EXPERIECING THE ADVERSE EFFECTS OF NON-AVAILABILITY OF FRESH FUEL AFTER FEBRUARY THIS YEAR. ITS SET PROCEDURES HAVE HAD TO BE ALTERED CONSIDERABLY TO PROCESS SCRAP ALONE, INVOLVING CORRESPONDING ENGINEERING AND SCHEDULING EFFORTS. THE PLANT OUTPUT WAS AS LOW AS 20 PERCENT IMMEDIATELY AFTER THE PROCESSING OF SCRAP ONLY COMMENCED IN MARCH THIS YEAR. SPECIAL EFFORTS DID HELP IN IMPROVING THIS TO A LITTLE OVER 35 PERCENT FOR A SPECIFIC BATCH BUT THIS IS WELL BELOW PAR AND CONSEQUENTLY UNECONMIC; NOR CAN WE EXPECT SPECIAL EFFORTS TO CONTINUE INDEFINITELY.

IT MUST BE NOTED THAT SUBSTANTIAL AND ON-GOING DEVIATIONS FROM NORMAL PRACTICES IN SOMETHING AS COMPLICATED AS A FUEL FABRICATION FACILITY ARE BOUND TO ERODE THE QUALITY CONTROL STANDARDS WHICH REQUIRE UNUSUAL EFFORTS TO SET UP IN A DEVELOPING COUNTRY. THEIR ADVERSE EFFECTS WILL MANIFEST THEMSELVES IN FUEL DEFECTS MUCH LATER.

IN THE EVENT OF FRESH SUPPLIES GETTING DDLAYED BY A FEW WEEKS, NFC WILL CONTINUE TO HAVE TO WORK ON SCRAP ALONE WITH THE DISADVANTAGE MENTIONED ABOVE. IF THE DELAY IS PROTRACTED TO MONTHS, NFC'S ENRICHED URANIUM PLANT

WILL COME TO A STANDSTILL BY NO LATER THAN NOVEMBER THIS YEAR. THIS WILL INEVITABLY LEAD TO CONSIDERABLE LABOUR UNREST, HEAVY OVERHEADS, ETC. IN AN INTEGRATED INDUSTRIAL PLANT LIKE NFC, THE RESULTING SITUATION IS BOUND TO DISLOCATE PRODUCTION IN ALLIED UNITS AND CAUSE THE LABOUR PROBLEMS TO SPREAD.

ON THE WHOLE, IT SHOULD BE BORNE IN MIND THAT BOTH TARAPUR AND NFC ARE RELATIVELY SMALL OPERATIONS IN THE LIGHT WATER REACTOR FIELD UNDERTAKEN AT A SUBSTANTIAL EXPENSE VERY LARGELY ON THE STRENGTH OF U.S. COOPERATION AND COMMITMENTS. ALREADY BOTH THESE FACILITIES HAVE BEEN SUBJECTED TO STRESSES QUITE OUT OF PROPORTION TO THEIR RESOURCES. UNLESS THEY ARE PERMITTED AND ENABLED TO FUNCTION WITHOUT SUCH CRIPPLING CONSTRAINTS, THE END LIMITED OFFICIAL USE

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RESULTS CANNOT BUT DETRACT FROM SMOOTH BILATERAL COOPERATION BETWEEN OUR TWO COUNTRIES IN THE NUCLEAR FIELD. SIGNED: J.C. SHAH). END QUOTE.
COURTNEY

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